

Message Text

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ACTION IO-10

INFO OCT-01 CIAE-00 CU-02 INR-05 NSAE-00 RSC-01 USIE-00

AF-04 ARA-06 EA-06 EUR-12 NEA-06 ISO-00 IOE-00 SS-15

NSC-05 SSO-00 NSCE-00 INRE-00 PA-01 PRS-01 AID-05

SCCT-01 H-01 L-02 SP-02 /086 W
----- 006529

O 271824Z NOV 74

FM AMEMBASSY PARIS

TO SECSTATE WASHDC IMMEDIATE 4652

INFO USMISSION USUN IMMEDIATE

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NESCO

E. O. 11652: N/A

TAGS: PORG, OCON, UNESCO

SUBJECT: ACTION VOTED BY MEMBER STATES AT UNESCO 18TH
GENERAL CONFERENCE ON ISRAELI-ARAB ISSUES

REFS: (A) STATE 261233; (B) PARIS 28163

1. IN RESPONSE QUERY OF REFTTEL PARA 2, INFORMATION
AVAILABLE TO PERMDEL FROM HIGHEST SECRETARIAT LEVELS
(DDG FOBES AND DG M'BOW'S CHIEF EXECUTIVE ASSISTANT),
REPORTED STATEMENT MADE IN INTRODUCING CASE AMENDMENT IS
ONLY PARTIALLY ACCURATE AND REFLECTIVE OF MEDIA MISRE-
PRESENTATION OF IMPORTANT DETAILS OF VARIOUS RESOLUTIONS
THAT MAJORITY OF MEMBER STATES VOTING -- NOT RPT NOT
SECRETARIAT -- WERE ABLE TO PUSH THROUGH AT GENERAL
CONFERENCE. THERE WAS NO RESOLUTION DIRECTING GRANTS OF
AID TO THE PLO. IN GAINING OBSERVER STATUS LIKE
AFRICAN LIBERATION MOVEMENTS, PLO NOW ONLY ELIGIBLE TO
RECEIVE PROGRAM PARTICIPATION ASSISTANCE AND ONLY UPON
APPLICATION.

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2. REFERENCE MADE IN US SENATE MAY REFER TO RESOLUTION 18 C/PLEN/DR.5 AS AMENDED BY 18 C/PLEN/DR.27 (REPORTED REFTEL B) WHICH CALLS UPON DG TO SUPERVISE SITUATION RE ARABS ENJOYMENT OF EDUCATIONAL-CULTURAL RIGHTS IN GOI-OCCUPIED TERRITORIES AND FOR DG TO "COOPERATE WITH ARAB STATES CONCERNED AND PLO WITH A VIEW TO PROVIDING THE POPULATIONS IN THE OCCUPIED ARAB TERRITORIES WITH EVERY MEANS OF ENJOYING THEIR RIGHTS TO EDUCATION AND CULTURE SO AS TO PRESERVE THEIR IDENTITY." US SUPPORTED ISRAEL IN VOTING AGAINST, AND MADE APPROPRIATE EXPLANATION AS DID GOI, OF "NO" VOTE.

3. OMNIBUS "PEACE, HUMAN RIGHTS, ANTI-COLONIALISM" RESOLUTION (18 C/PLEN/DR28) ADOPTED NOV. 23 INCLUDED AMONG MANY AMENDMENTS A CHANGE IN PARA 13 OF ARTICLE II AN INVITATION TO DG TO ACCORD INCREASED ASSISTANCE TO PLO AND OTHER LIBERATION MOVEMENTS IN "FUTURE" PROGRAMS, I.E., NOT THE PRESENT PROGRAM NOR THAT ADOPTED FOR 1975-76. US OPPOSED THIS.

4. POSSIBLE THAT REFERENCE MIGHT REFLECT PROGRAM COMMISSION DECISION (DOCUMENT 18 C/L24, ANNEX-RECOMMENDATIONS, SUB-CHAPTER 6.3 (F)) TO AMEND CRITERIA OF 12TH GENERAL CONFERENCE DECISION 7.21 (1962) "IN ORDER TO ALLOW ASSISTANCE TO BE GRANTED UNDER THE PARTICIPATION PROGRAMME TO AFRICAN LIBERATION MOVEMENTS RECOGNIZED BY THE ORGANIZATION OF AFRICAN UNITY, AND TO THE PALESTINE LIBERATION ORGANIZATION RECOGNIZED BY THE LEAGUE OF ARAB STATES, USING THE SAID REGIONAL ORGANIZATIONS AS INTER-MEDIARIES." THIS RESOLUTION FOLLOWS FROM RESOLUTION ACCORDING PLO OBSERVER STATUS RIGHTS AS PER AFRICAN LIBERATION MOVEMENTS WHICH US VOTED AGAINST.

5. ISRAEL DID NOT VOTE AGAINST PROGRAM PARTICIPATION ELIGIBILITY, NOR DID US, IN COMMISSION AND PLENARY VOTES WHICH IN BOTH CASES WERE 41 - 0 AGAINST - 10 ABSTENTIONS (US). FORMULATION, WE NOTE, PROVIDES FOR POSSIBILITY OF AID UPON APPLICATION VIA PARTICIPATION PROGRAM THROUGH "REGIONAL ORGANIZATIONS," I.E. OAU AND ARAB LEAGUE, AND NOT REPEAT NOT PLO LIMITED OFFICIAL USE

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DIRECTLY NOT DOES IT DIRECT IMMEDIATE ASSISTANCE. AS IN ALL PARTICIPATION PROGRAMS, WHICH WE AGAIN UNDERLINE ARE OUTSIDE REGULAR PROGRAM, DECISIONS HAVE TO BE MADE WITHIN SECRETARIAT ON WHICH OF THE COMPETING REQUESTS SUBMITTED TO UNESCO ARE TO BE HONORED AND HOW MUCH, IF ANY, OF AMOUNT REQUESTED WILL BE GRANTED. DOUBTFUL THIS IS FOCUS PROPOSED SENATE ACTION AS IT RECEIVED LITTLE OR NO PUBLICITY.

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6. RE AID CUT-OFF MEMBER STATES VOTED THROUGH IN TEXT OF 18 C/SHC/DR.2, THIS MOST APPARENTLY AFFECTS ISRAELI ELIGIBILITY FOR PARTICIPATION PROGRAM ASSISTANCE IN THE NEXT BIENNIUM 1975 - 76. GOI RECEIVED APPROXIMATELY \$23,500 IN 1973 - 74 BIENNIUM WHICH AMOUNT IS NOT AFFECTED BY PASSAGE OF THIS RESOLUTION, ACCORDING DIRECTOR GENERAL'S EXECUTIVE DIRECTOR (COEYTAUX, SWISS).

7. HOWEVER, AS ARAB INITIATORS OF RESOLUTION PRIMARILY MOTIVATED BY DESIRE FOR PUNISHMENT OF PRIMARILY POLITICAL-PSYCHOLOGICAL NATURE, IN RETALIATION TO PERCEIVED ISRAELI NON-RESPONSIVENESS PREVIOUS ARAB-MOSLEM CALLS FOR HALT TO EXCAVATIONS, NEITHER ARABS AND OTHER CO-SPONSORS HAVE SPECIFIED PRACTICAL IMPLEMENTATION THEY EXPECT. INDEED, SECRETARIAT AS YET HAS NO CLEAR FIX ON IMPLEMENTATION ASPECTS.

8. US, AS WELL AS ISRAEL, AND ULTIMATELY FRANCE IN
PLENARY SESSION, SPECIFICALLY CHALLENGED UNESCO CON-
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STITUTIONALITY AND LEGALITY OF THIS SANCTION IN THE
OPERATIVE PARA 3 OF 18 C/SHC/DR.2. ULTIMATE ARBITER
OF THE LEGALITY OF THIS SANCTION MIGHT BE THE HAGUE'S
INTERNATIONAL COURT OF JUSTICE, ACCORDING UNESCO LEGAL
ADVISER (LUSSIER, CANADA).

9. AS PREVIOUSLY REPORTED, MEDIA CLAIMS ARE NOT CORRECT
THAT ISRAEL PRECLUDED FROM EUROPEAN REGIONAL ACTIVITIES
BY VOTE ON REGIONAL ENTRY ISSUES. INSTEAD, FAILURE TO
GAIN ENTRY INTO EUROPEAN REGION ONLY MEANS GOI NOT
AUTOMATICALLY INVITED THEIR ACTIVITIES (AND THERE ARE
NONE RPT NONE PLANNED FOR 1975 - 76) BUT THAT IT
REMAINS ELIGIBLE FOR INVITATION ON CASE-BY-CASE BASIS
DECISIONS OF UNESCO EXECUTIVE BOARD. MOREOVER, RESO-
LUTION PASSED FURTHER ALLOWS ISRAEL TO APPLY FOR ENTRY
INTO EUROPEAN REGIONAL ACTIVITY GROUP IN 1976 AT NEXT
GENERAL CONFERENCE.

10. MORE GENERALLY SPEAKING, ABOVE AND OTHER ISRAELI-
ARAB MEASURES ADOPTED BY MAJORITY OF MEMBER STATES
VOTING (SEE REFERENCES IN "PEACE" OMNIBUS RESOLUTION
REPORTED REFTEL B) HAVE BEEN INITIATED AND VOTED
THROUGH BY UNESCO MEMBER STATES IN ACCORDANCE RULES FOR
INTRODUCTION, DEBATE AND VOTING ON RESOLUTIONS. FOCUS
OF RESPONSIBILITY IS, ONCE AGAIN, THE MEMBER STATES
NOT THE UNESCO SECRETARIAT.

11. PERMDEL IN CLOSE CONSULTATION (SEE SEPTELS) WITH
NEW DG M'BOW AND OTHER TOP-LEVEL SECRETARIAT. ABSENCE
AS YET OF FINAL AMENDED TEXTS OF MASS OF RESOLUTIONS
VOTED IN HEATED FINAL DAYS PREVENTS SECRETARIAT, THIS
AND OTHER DELEGATIONS FROM BEING CERTAIN AS TO ALL
POSSIBLE MEASURES INVOLVED. FOREGOING IS MOST
COMPLETE SUMMARY AVAILABLE FOR PRESENT.

12. PERMDEL WILL KEEP DEPARTMENT ADVISED.

13. COMMENT.

BY WAY OF REACTION TO LANGUAGE OF CASE AMENDMENT
REPORTED DEPARTMENT'S REFTEL, WE NOTE THAT UNESCO
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GENERAL CONFERENCE OF MEMBER STATES VOTED VARIOUS
RESOLUTIONS AND THEREFORE ONLY GENERAL CONFERENCE CAN
CANCEL THEM. NEXT GENERAL CONFERENCE MEETING IS IN 1976.
MOREOVER, THIS SESSION'S INITIATIVES BY MEMBER STATES
RE ISRAEL AND PLO ARE HARDLY THE SOLE RESOLUTIONS THAT
HAVE BEEN PASSED BY MEMBER STATES WHICH ARE NOT PURELY
OF AN EDUCATIONAL, SCIENTIFIC OR CULTURAL CHARACTER.
STRICT READING OF CASE AMENDMENT, APART FROM IMPOSSI-
BILITY OF "REPEAL", MIGHT REQUIRE SECRETARY TO DEFEND
US RESOLUTION ON INTERNATIONAL WOMEN'S YEAR, DUE ITS
FOCUS ON WOMENS' RIGHTS, THAT WAS ADOPTED UNANIMOUSLY
(ONE ABSTENTION WAS SAUDI ARABIA).
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